

# **Attendance Policy**

School Staff were consulted on this document and it was accepted by the Standards and Performance committee on :	May 2023
It was ratified by the Governing Body on :	May 2023

#### SHENFIELD HIGH SCHOOL - ATTENDANCE POLICY

#### 1. Introduction and Background

Shenfield High School recognises that positive behaviour and good attendance are essential in order to raise standards of pupil attainment and to give every child/young person the best educational experience possible.

This policy is written with the above statement in mind and underpins our school ethos to:

- promote children's welfare and safeguarding
- ensure every pupil has access to the full-time education to which they are entitled
- ensure that pupils succeed whilst at school
- ensure that pupils have access to the widest possible range of opportunities at school, and when they leave school

It has been developed in consultation with school governors, teachers, local Headteacher Associations, the Local Authority and parents and carers. It seeks to ensure that all parties involved in the practicalities of school attendance are aware and informed of attendance matters in school and to outline the school's commitment to attendance matters. It details the responsibilities of individuals and groups involved and the procedures in place to promote and monitor pupil attendance.

#### 2. Rationale

Shenfield High School is committed to providing a full and efficient education to all students and embraces equal opportunities for all. We will endeavour to provide an environment where all students feel valued and welcome. Parent/carers should work closely with the school to overcome any issues that may affect their child's attendance.

For our children to gain the greatest benefit from their education it is vital that they attend regularly and be at school, on time, every day the school is open unless the reason for the absence is unavoidable. It is a rule of this school that pupils must attend every day, unless there are exceptional circumstances and it is school, not the parent, who can authorise the absence.

We will consistently work towards a goal of 100% attendance for all students. Every opportunity will be used to convey to students and their parents/carers the importance of regular and punctual attendance, and to communicate with parents/carers about their child's attendance, and to explore with parents/carers any barriers that their child may be experiencing regards attendance.

#### 3. <u>Promoting Regular Attendance</u>

At Shenfield High School, we believe in developing good patterns of attendance and set high expectations for the attendance and punctuality for all our pupils from the outset. We recognise the connections between attendance, attainment, safeguarding and wellbeing.

Helping to create a pattern of regular attendance is the responsibility of parents, pupils and all members of school staff.

To help us all to focus on this we will:

- Ensure individual attendance details for each student remains readily available via Edulink, the schools online portal.
- Give parents/carers details on attendance in our newsletter.
- Celebrate excellent attendance for individuals, whilst also embracing this through the school's house culture.
- Positively recognise patterns of improving attendance,
- Recognise the important influence of families in ensuring the excellent attendance of our young people.
- Contact parents/carers should their child's attendance fall below the school's target for attendance.

Shenfield High School's attendance strategy will be revised in line with this policy to identify all elements of promoting attendance and proactively improving attendance rates. The attendance of the whole school, individuals and particular cohorts of students will all be recognise through key adaptive means of attendance intervention and promotion.

#### 4. <u>Recording of attendance</u>

The school registers students using SIMS electronic registration during AM registration, and thereafter in every lesson. Staff completing registers are required to ensure that the register is completed within ten minutes of the session starting, and that lateness after the register is taken is recorded on SIMS so that persistent lateness can be dealt with by department teams, or in the case of more widespread misdemeanour, by The Behaviour and Standards Team.

National codes as issued by the Attendance Compliance are used to record attendance information. Teaching staff and Form Tutors are directed to only use present, absent and late marks, with all others under the direction of the Attendance Officer. The registers are kept for 3 years after a cohort have left the school.

Staff taking registers are expected to take every care and attention to ensure that the mark entered is accurate.

#### 5. Absence Procedures

### During any period where absence occurs, parent/carers should contact the Attendance team via the below contact details on a day to day basis:

Email: attendance@shenfield.essex.sch.uk

Phone number: 01277 219131 (Option 2 or Extension 422)

We monitor all absence, and the reasons that are given, thoroughly.

#### If a child is absent from school the parent must follow these procedures:

- Contact the school on the first day of absence **before 9am**. The school has an answer phone available to leave a message if nobody is available to take your call, or you may call into school personally and speak to the office staff.
- Contact the school on every further day of absence, again before 9am.
- Ensure that your child returns to school as soon as possible and you provide any medical evidence, if requested, to support the absence.

#### If your child is absent we will:

- Email then telephone on the first, and every subsequent day of absence if we have not heard from you. However it is your responsibility to contact us.
- If we are unable to make contact with parents by telephone, we will telephone emergency contact numbers, send letters home and a home visit may be made in the interests of safeguarding.
- A referral will be made to Local Authority if no contact has been made with parents by the 10<sup>th</sup> day of absence (or sooner if deemed appropriate), at which point your child will be considered to be "missing from education."
- Under certain circumstances, consistent absence may also require a referral to The Children and Families Hub so that Social Care can assess the reasons for such prolonged and uncommunicated absence. This is because, often, the common feature in Child Protection cases is absence from school.

#### If absence continues we will:

- Write to you if your child's attendance is below 95%, or where punctuality is a concern
- Invite you into school to discuss the situation with our student support team, including our Attendance officer, Pastoral Managers and Senior staff.
- Create a personalised action/support plan to address any barriers to attendance.
- Offer signposting support to other agencies or services if appropriate.
- Refer the matter to the Local Authority for relevant sanctions if attendance deteriorates following the above actions.

#### 6. Lateness

Poor punctuality is not acceptable and can contribute to further absence. Good timekeeping is a vital life skill which will help children as they progress through their school life and out into the wider world.

Pupils who arrive late disrupt lessons and, if a child misses the start of the day, they can feel unsettled and embarrassed, miss vital work and important messages from their class teacher.

#### How we manage lateness:

- The school day starts at **8.35am** when children can begin to come into school upon the first bell.
- Registers are taken at **8.40am** upon the second bell and your child will receive a late mark 'L' if they are not in school by that time. Students arriving to the school site beyond 8.40am will be required to enter via the late gate.
- Students arriving via the late gate will be issued a lunchtime late detention for the same day. If a genuine reason for their late arrival has been pre-communicated by a parent prior to their arrival, the detention will be removed.
- From **9am**, the same policy will apply but students will then need to arrive via the School's main reception.
- Students registered after the start of school but before the end of the registration period (including up until **10am** in the morning), will be treated as present, but coded as 'late before the registers close'.
- At **10am** the registers will be closed. In accordance with the regulations, if your child arrives after that time, they will receive a mark that shows them to be on site 'U', but this will **not** count as a present mark and it will mean they have an unauthorised absence
- The school may contact parents/carers regarding lateness if this becomes persistent within a half term period. Continuation beyond this will require a meeting.
- Students completing their lunchtime late detention will do so under the monitoring of Senior Leadership staff during lunch time.

Unauthorised lateness could result in the school referring to the Local Authority for sanctions and/or legal proceedings. If your child has a persistent late record, you will be asked to meet with student support staff via the Attendance Officer and Pastoral team, but you can approach us at any time if you are having difficulties getting your child to school on time. We expect parents and staff to encourage good punctuality by being good role models to our children and celebrate good class and individual punctuality.

#### 7. Understanding Types of Absence

Any absence affects the pattern of a child's schooling and regular absence will seriously affect their learning. Any pupil's absence or late arrival disrupts teaching routines and so may affect the learning of others in the same class. Ensuring a child's regular attendance at school is a parental responsibility and allowing absence from school without a good reason creates an offence in law and may result in prosecution.

Every half-day absence from school has to be classified by the school (not by the parent), as either **authorised** or **unauthorised**. This is why information about the cause of any absence is always required. Each half-day is known as a 'session'.

7.1 - Authorised absences are morning or afternoon sessions away from school for a genuine reason such as illness (although you may be asked to provide medical evidence for your child before this can be authorised), medical or dental appointments which unavoidably fall in school time, emergencies or other unavoidable cause.
Minor illnesses (coughs/colds, sore throat, headache, stomach ache, period pains etc) are <u>not</u> considered to necessitate absence from school and these reasons will not be routinely authorised (please refer to the NHS website for further guidance).

**7.2** - **Unauthorised absences** are those which the school does not consider reasonable and for which no 'leave' has been granted. This type of absence can lead to the school referring to the Local Authority for penalty notices and/or legal proceedings. Unauthorised absence includes, however is not exhaustive:

- parents/carers keeping children off school unnecessarily e.g. because they had a late night or for non-infectious illness or injury that would not affect their ability to learn
- absences which have never been properly explained
- children who arrive at school after the close of registration are marked using a 'U'. This indicates that they are in school for safeguarding purposes, however is counted as an absence for the session
- shopping trips
- missed Buses
- looking after siblings or other children
- their own or family birthdays
- holidays taken during term time without leave, not deemed 'for exceptional purposes' by the headteacher - may result in school applying to the local authority to issue a penalty notice or if you have previously been issued a Penalty Notice, the school may request a direct prosecution by the local authority
- day trips
- other leave of absence in term time which has not been agreed

The school will also apply the schools Behaviour for Learning policy in order to manage any incidents of internal or external truancy that occur.

It may be necessary for the school or Local Authority to ask the parent/carer to provide the school with written evidence of reason for absence e.g.

- Appointment cards/letters
- Medical certificate / copy of prescriptions/ a compliment slip from a pharmacist for over the counter medications; NB, these will be asked for if there are 3 or more consecutive days of absence due to illness
- Letter from GP If there is an extensive period of absence due to medical reasons the school or the Local Authority may ask for the permission of the parent/carer to contact the child's GP to confirm that the medical condition prevents the child from attending school and to establish a possible return date for the child.

#### 8. Persistent Absenteeism (PA)

A pupil is defined by the Government as a **'persistent absentee'** when they miss 10% or more schooling across the school year for any reason; this can be authorised or unauthorised absence. Absence at this level will cause considerable damage to any pupil's education and we need the full support and co-operation of parents to resolve this.

Therefore, a student is deemed to be a Persistent Absentee where their attendance falls below 90%. This is explained in the Attendance Compliance Team Guidance September 2017.

For students who fall into this category, the Attendance Officer will issue a clear action warning letter indicating:

- The number of sessions and days missed
- Current attendance rate
- The need to medically evidence for any further absence
- The requirement for s School Attendance Meeting should attendance continue to decline or not improve.

Students who are persistent absentees will continue to be carefully monitored and supported, with regular communication between the Attendance Officer and Pastoral staff.

If the attendance of a student identified as a persistent absentee does not improve within a fortnightly tracking timeframe, parents and the student will be invited to School Attendance Meeting to discuss and agree an 'Attendance Contract' between the student, parent and school. This contract will be reviewed every two weeks and ended after one term if attendance has improved to acceptable levels. At that meeting, any further barriers to attendance will be discussed and the school will attempt to resolve difficulties and put available, relevant interventions in place.

Special attention is paid to the attendance of our Pupil Premium (PPG) students, and also our most vulnerable students including SEND, EHCP, EAL and LAC. Persistent Absentees from these cohorts, (those with absence rates under 90%) are also closely monitored by The Attendance Officer in conjunction with the Year Pastoral Manager and also via the school Wellbeing Interventions Team. Letters will be sent home and meetings held with the purpose of engaging with families to try and remove any barriers that are preventing good attendance of the student at school.

The school will seek to prevent students becoming Persistent Absentees by operating an early warning system to parents/carers and their children when absence falls below 95%. This will include discussions with appropriate Pastoral Manager, nudge letters and, where necessary early warning meetings with parents/carers to discuss potential barriers that may be arising. School based meetings will always be arranged where attendance patterns are causing concern. Where repeated illness is an issue, the school will not continue to authorise absences without medical evidence.

In the event that this intensive support does not secure a positive improvement in the young person's attendance, then the case will be referred to Attendance Compliance, who operate as legal enforcers of attendance. The trigger for referral to Attendance compliance is 10 unauthorised sessions of absence over a period of ten weeks.

The school also has due regard for Essex guidance with regards Supporting Students with Medical Conditions and in the rare event that a part time timetable is authorised, will adhere to the Guidance for Schools on the use of Reduced Timetables (October 2016). A part time timetable would only ever be granted on a short temporary basis and the terms of such a timetable would be reviewed regularly to ensure that moving back to full time education is achieved as soon as possible. Any student who requires a part-time timetable will be monitored carefully by an identified key person in the school, have their case regularly reviewed, and have their details passed onto the Authority as required. This procedure will be shared and clarified with parents. Any absences recorded outside of this agreement will be subject to the usual procedures as explained in this document.

#### 9. Understanding barriers to attendance

Whilst any child may occasionally have time off school because they are too unwell to attend, sometimes they can be reluctant to attend school. Any barriers preventing regular attendance are best resolved between the school, the parents and the child. If a parent thinks their child is reluctant to attend school, then we will work with that family to understand the root problem and provide any necessary support. We can use

outside agencies to help with this, such as the School Nurse, Mental Health and Emotional Wellbeing support services, a Child and Family Support Worker or the relevant Local Authority team/s. Where outside agencies are supporting the family, you may be invited to attend a Team Around the Family meeting (TAF) to consider what is working well and what needs to improve. An individualised early help plan will be agreed and subsequently reviewed.

Some pupils face greater barriers to attendance than their peers. These can include pupils who suffer from long-term medical conditions or who have special educational needs and disabilities, or other vulnerabilities. High expectations of attendance remain however, we will work with families and pupils to support improved attendance whilst being mindful of the additional barriers faced. We can discuss reasonable adjustments and additional support from external partners where appropriate.

See Annex A for summary tables of responsibilities for school attendance.

#### 10. Local Authority attendance support services

Local Authority Attendance Specialists work strategically by offering support to schools, families, and other professionals to reduce persistent absence and improve overall attendance.

Parents are expected to work with the school and local authority to address any attendance concerns. Parents should proactively engage with the support offered, aiming to resolve any problems together. This is nearly always successful. If difficulties cannot be resolved in this way, the school may consider more formal support and/or refer the child to the Local Authority. If attendance does not improve, legal action may be taken in the form of a Penalty Notice (see Annex B for the Essex Code of Conduct), prosecution in the Magistrates Court or the application of an Education Supervision Order, designed to strengthen parental responsibilities and ensure improved attendance.

#### 11. School Attendance and the Law

By law all children of compulsory school age must receive an appropriate full-time education (Education Act 1996). Parents have a legal duty to ensure their child attends school regularly at the school at which they are registered.

Parents may be recognised differently under education law, than under family law. Section 576 of the Education Act 1996 states that a 'parent', in relation to a child or young person, includes any person who is not a parent (from which can be inferred 'biological parent') but who has parental responsibility, or who has care of the child. A person typically has care of a child or young person if they are the person with whom the child lives, either full or part time and who looks after the child, irrespective of what their biological or legal relationship is with the child.

Unauthorised absence may result in the school referring to the Local Authority for sanctions and/or legal proceedings. This may include issuing each parent with a Penalty Notice for £120, reduced to £60 if paid within 21 days or referring the matter to the Magistrates Court whereby each parent may receive a fine up to £2500 and/or up to 3 months in prison. If a parent is found guilty in court, they will receive a criminal conviction.

See Annex B for the Essex Code of Conduct.

There is no entitlement in law for pupils to take time off during the term to go on holiday. In addition, the Supreme Court has ruled that the definition of regular school attendance is "in accordance with the rules prescribed by the school".

The Education (Pupil Registration) (England) Regulations 2006 were amended in September 2013. All references to family holidays and extended leave have been removed. The amendments specify that headteachers may not grant any leave of absence during term time unless there are "exceptional circumstances" and they no longer have any discretion to authorise up to ten days of absence each academic year.

It is a rule of this school that a leave of absence shall not be granted in term time unless there are reasons considered to be exceptional by the headteacher, irrespective of the child's overall attendance. Only the headteacher or his/her designate (not the local authority) may authorise such a request and all applications for a leave of absence must be made in writing on the prescribed form provided by the school. Where a parent removes a child when the application for leave was refused or where no application was made to the school, the issue of a penalty notice may be requested by this school in accordance with the Essex Code of Conduct.

A Penalty Notice may be issued where there have been at least 10 consecutive sessions of unauthorised absence for the purpose of a holiday, however, due to the importance of pupils settling into school at the commencement of the school year, Penalty Notices may also be issued if there have been at least 6 consecutive sessions of unauthorised absence during the first two calendar weeks of September due to a term-time holiday.

#### At Shenfield High School 'exceptional circumstances' will be interpreted as:

... being of unique and significant emotional, educational or spiritual value to the child which outweighs the loss of teaching time (as determined by the headteacher). The fundamental principles for defining 'exceptional' are events that are "rare, significant, unavoidable and short". By 'unavoidable' we mean an event that could not reasonably be scheduled at another time, outside of school term time.

#### We will not consider applications for leave during term time:

- at any time in September. This is very important as your child needs to settle into their new class at the start of the academic year as quickly as possible.
- during assessment and test periods in the school's calendar affecting your child.
- when a pupil's attendance record already includes any level of unauthorised absence or they have already been granted authorised leave within that academic year.

If leave of absence is authorised, the school will not provide work for children to do during their absence.

#### 12. Deletion from Roll

For any pupil leaving Shenfield High School other than at the end of Year 11 parents/carers are required to complete a 'Pupils moving from *school*' form which can be obtained from the school office. This provides school with the following information: Child's name, class, current address, date of leaving, new home address, name of new school, address of new school. This information is essential to ensure that we know the whereabouts and appropriately safeguard all of our pupils, even those who leave us.

It is crucial that parents keep school updated with current addresses and contact details for key family members in case of emergency.

Under Pupil Regulations 2006, all schools are now **legally required** to notify their Local Authority of **every new entry** to the admission register **within five days** of the pupil being enrolled. In addition to this, **every deletion** from the school register must also be notified to the Local Authority, as soon as the ground for deletion has been met in relation to that pupil, and in any event no later than the time at which the pupil's name is deleted from the register. This duty does not apply when a pupil's name is removed from the admission register at a standard transition point – when the pupil has completed the final year of education normally provided by that school.

#### 13. Absence data

We use data to monitor, identify and support individual pupils or groups of pupils when their attendance needs to improve. Persistently absent pupils are tracked and monitored carefully. We also combine this with academic tracking as increased absence affects attainment.

We share information and work collaboratively with other schools in the area, local authorities, and other partners when absence is at risk of becoming persistent or severe.

School based attendance data is used informatively in order to ensure effective target setting for school attendance rates. The Schools attendance target has consistently strived to achieve beyond 95%, knowing the positive impact of such high attendance. This sits favourably against Essex and national data for attendance across all Secondary Schools. The progress towards our targets will be analysed frequently by The Assistant Headteacher: behaviour and Standards, in conjunction with the Attendance Officer.

The progress towards our targets will be noted by the whole staff weekly via our staff bulletin; and updates on our progress towards our targets will be made once a term to Governors at the Standards and Performance Committee and on monitoring visits as required. Our targets will also be discussed regularly at SLT and also in briefing meetings between the Headteacher and the Assistant Headteacher: Behaviour and Standards.

#### 14. Safeguarding

Absence from school may prove to be both an indicator or result of enhanced safeguarding concern. In order to support the effective safeguarding of students, the below actions are part of normal working practice at Shenfield High School:

- The Attendance Officer will have weekly meetings with the Designated Safeguarding Lead (DSL) to discuss the data and any concerns around persistent absentees.
- All minutes of fortnightly meetings held on attendance with the appropriate pastoral manager will also be sent to the DSL so that students discussed can be cross referenced with the Child Protection (CP) monitoring register.
- All children for whom a CME (Child Missing in Education) referral is made will be placed on the CP monitoring register, which is reviewed regularly by the Safeguarding Team.
- Particular notice will be given to additional signs and symptoms of safeguarding concerns like Child Sexual Exploitation, Forced Marriage and Female Genital Mutilation. Any such concerns arising will be referred to the appropriate outside agency such as the police, the Child Sexual Exploitation unit and Social Services.
- The Attendance officer sits within the Intervention team, so that any safeguarding concerns can be cross matched with attendance data.

In the event that safeguarding concerns arise for a child due to attendance issues the school will work closely with our Safeguarding and Child Protection Policy (2022), and where necessary, make referrals to the appropriate outside agencies.

#### 15. Fire Drill protocol

SIMS fire drill register proformas are printed at the start of every week and immediately a fire bell is sounded. Designated support staff collect year group folders in the event of the fire bell sounding and take them to the designated Assembly points, where they are distributed to Form Tutors. Once the registers are taken, they are returned to the designated support staff, who then returns them with information about any student missing to the Attendance Officer.

#### 16. Students educated off site

Any student educated offsite will be monitored by The Interventions/Pastoral Team. They will liaise with the agency providing education to that student so that attendance data is returned daily to the Attendance Officer, and any concerns regarding attendance are dealt with according to the policy for frequent absences above. Each student educated offsite will have a key mentor who will liaise regularly, and will have fortnightly meetings with The Attendance Officer to discuss and action any attendance concerns. The key mentor will also be responsible for liaising with parent/carers at the start of any attendance concerns and to attend meetings between the parent and The Attendance Specialist Team should these be required. This is part of our commitment to safeguarding such students who are not expected to be seen onsite every school day.

#### 17. Personnel

The Governor who supports the development of policy and procedure with regards to attendance is Mr Julian Beard.

This policy has been developed by Assistant Headteacher: Behaviour and Standards and the Attendance Officer.

#### 18. <u>Summary</u>

The school has a legal duty to publish its absence figures to parents and to promote attendance.

Equally, parents have a duty to make sure that their children attend school, on time, every day.

All school staff and the Governing Body are committed to working with parents and pupils as this is the best way to ensure as high a level of attendance at our school as possible.

## Annex A: DfE guidance Summary table of responsibilities for school attendance. Sept 2022

#### All pupils

Parents are expected to:	Schools are expected to:	Academy trustees and governing bodies are expected to:	Local authorities are expected to:
Ensure their child attends every day the school is open except when a statutory reason applies.	Have a clear school attendance policy on the school website which all staff, pupils and parents understand.	Take an active role in attendance improvement, support their school(s) to prioritise attendance, and work together with leaders to set whole school cultures.	Have a strategic approach to improving attendance for the whole area and make it a key focus of all frontline council services.
Notify the school as soon as possible when their child has to be unexpectedly absent (e.g. sickness).	Develop and maintain a whole school culture that promotes the benefits of good attendance. Accurately complete admission	Ensure school leaders fulfil expectations and statutory duties. Ensure school staff receive training on	Have a School Attendance Support Team that works with all schools in their area to remove area-wide
Only request leave of absence in exceptional circumstances and do so in advance. Book any medical appointments around the	and attendance registers. Have robust daily processes to follow up absence. Have a dedicated senior leader	attendance.	barriers to attendance. Provide each school with a named point of contact in the School Attendance Support Team who can support with queries and
school day where possible.	with overall responsibility for championing and improving attendance.		Offer opportunities for all schools in the area to share effective practice.

#### Pupils at risk of becoming persistently absent

Parents are expected to:	Schools are expected to:	Academy trustees and governing bodies are expected to:	Local authorities are expected to:
Work with the school and local authority to help them understand their child's barriers to attendance. Proactively engage with the support offered to prevent the need for more formal support.	Proactively use data to identify pupils at risk of poor attendance. Work with each identified pupil and their parents to understand and address the reasons for absence, including any in-school barriers to attendance. Where out of school barriers are identified, signpost and support access to any required services in the first instance. If the issue persists, take an active part in the multi-agency effort with the local authority and other partners. Act as the lead practitioner where all partners agree that the school is the best placed lead service. Where the lead practitioner is outside of the school, continue to work with the local authority and partners.	Regularly review attendance data and help school leaders focus support on the pupils who need it.	Hold a termly conversation with every school to identify, discuss and signpost or provide access to services for pupils who are persistently or severely absent or at risk of becoming so. Where there are out of school barriers, provide each identified pupil and their family with access to services they need in the first instance. If the issue persists, facilitate a voluntary early help assessment where appropriate. Take an active part in the multi-agency effort with the school and other partners. Provide the lead practitioner where all partners agree that a local authority service is best placed to lead. Where the lead practitioner is outside of the local authority, continue to work with the school and partners.

#### Persistently absent pupils

Parents are expected to:	Schools are expected to:	Academy trustees and governing bodies are expected to:	Local authorities are expected to:
Work with the school and local authority to help them understand their child's barriers to attendance. Proactively engage with the formal support offered – including any parenting contract or voluntary early help plan to prevent the need for legal intervention.	Continued support as for pupils at risk of becoming persistently absent and: Where absence becomes persistent, put additional targeted support in place to remove any barriers. Where necessary this includes working with partners. Where there is a lack of engagement, hold more formal conversations with parents and be clear about the potential need for legal intervention in future. Where support is not working, being engaged with or appropriate, work with the local authority on legal intervention. Where there are safeguarding concerns, intensify support through statutory children's social care. Work with other schools in the local area, such as schools previously attended and the schools of any siblings.	Regularly review attendance data and help school leaders focus support on the pupils who need it.	Continued support as for pupils at risk of becoming persistently absent and: Work jointly with the school to provide formal support options including parenting contracts and education supervision orders. Where there are safeguarding concerns, ensure joint working between the school, children's social care services and other statutory safeguarding partners. Where support is not working, being engaged with or appropriate, enforce attendance through legal intervention (including prosecution as a last resort).

#### Severely absent pupils

Parents are expected to:	Schools are expected to:	Academy trustees and governing bodies are expected to:	Local authorities are expected to:
Work with the school and local authority to help them understand their child's barriers to attendance. Proactively engage with the formal support offered – including any parenting contract or voluntary early help plan to prevent the need for legal intervention.	Continued support as for persistenly absent pupils and: Agree a joint approach for all severely absent pupils with the local authority.	Regularly review attendance data and help school leaders focus support on the pupils who need it.	Continued support as for persistently absent pupils and: All services should make this group the top priority for support. This may include a whole family plan, consideration for an education, health and care plan, or alternative form of educational provision. Be especially conscious of any potential safeguarding issues, ensuring joint working between the school, children's social care services and other statutory safeguarding partners. Where appropriate, this could include conducting a full children's social care assessment and building attendance into children in need and child protection plans.

#### Support for pupils with medical conditions or SEND with poor attendance

Parents are expected to:	Schools are expected to:	Academy trustees and governing bodies are expected to:	Local authorities are expected to:
derstand their child's pa rriers to attendance. pactively engage with the pport offered. Cc se tim grd	Maintain the same ambition for attendance and work with pupils and barents to maximise attendance. Ensure join up with pastoral support and where required, put in place additional support and adjustments, such as an individual healthcare plan and if applicable, ensuring the provision outlined in the pupil's EHCP s accessed. Consider additional support from wider rervices and external partners, making imely referrals. Regularly monitor data for such proups, including at board and poverning body meetings and with	Regularly review attendance data and help school leaders focus support on the pupils who need it.	Work closely with relevant services and partners, for example special educational needs, educational psychologists, and mental health services, to ensure joined up support for families. Ensure suitable education, such as alternative provision, is arranged for children of compulsory school age who because of health reasons would not otherwise receive a suitable education.
derstand their child's rriers to attendance. pactively engage with the pport offered. Co se tim group go	Ensure join up with pastoral support and where required, put in place additional support and adjustments, such as an individual healthcare plan and if applicable, ensuring the provision outlined in the pupil's EHCP is accessed. Consider additional support from wider services and external partners, making imely referrals. Regularly monitor data for such proups, including at board and		example spe educational educational and mental services, to up support f Ensure suita education, s alternative p arranged for compulsory who becaus reasons woo otherwise reasons

#### Support for pupils with a social worker

Parents are expected to:	Schools are expected to:	Academy trustees and governing bodies are expected to:	Local authorities are expected to:
Work with the school and local authority to help them understand their child's barriers to attendance.	Inform the pupil's social worker if there are any unexplained absences and if their name is to be deleted from the register.	Regularly review attendance data and help school leaders focus support on the pupils who need it.	Regularly monitor the attendance of children with a social worker in their area.
Proactively engage with the support offered.			Put in place personal education plans for looked-after children.
			Secure regular attendance of looked-after children as their corporate parent and provide advice and guidance about the importance of attendance to those services supporting pupils previously looked after.

#### Annex B

#### ESSEX CODE OF CONDUCT PENALTY NOTICES FOR PARENTS OF TRUANTS AND PARENTS OF PUPILS EXCLUDED FROM SCHOOL ANTI-SOCIAL BEHAVIOUR ACT 2003 SECTION 23

The purpose of this local code of conduct is to ensure that the powers are applied consistently and fairly across the Local Authority area to all Essex residents.

The Government requires Local Authorities to issue a code of conduct and any persons issuing Penalty Notices to a parent<sup>1</sup> must do so in accordance with this protocol. Essex County Council is legislatively responsible for administering the Penalty Notice scheme and will do so in accordance with a number of legislative and non-legislative requirements.

The Essex code has been agreed following consultation with;

- Essex County Council representatives Attendance Compliance Team and Essex Legal Services.
- Representatives from Governing Bodies and Headteachers of Essex Schools
- Essex Police
- Persons accredited under Essex Police's Community Safety Accreditation Scheme (CSAS)

The Code of Conduct is in accordance with the following legislation;

#### LEGISLATIVE FRAMEWORK FOR EDUCATION PENALTY NOTICES

The legal framework governing school attendance and the responsibilities of parents of excluded pupils, schools and the LA is set out in a succession of acts, regulations and other guidance.

#### Education Act 1996

Under Section 7 of the Act: the parent is responsible for making sure that their child of compulsory school age receives efficient full time education that is suitable to the child's age, ability and aptitude and to any special educational needs that the child may have, this

<sup>&</sup>lt;sup>1</sup> All those defined as a parent under Section 576 Education Act 1996 are parents for the purpose of these provisions. This means that all natural parents, whether they are married or not; any person who, although not a natural parent, has parental responsibility (as defined in the Children Act 1989) for a child or young person; and any person who, although not a natural parent, has care of a child or young person. Having care of a child or young person means that a person with whom the child lives and who looks after the child, irrespective of what their relationship is with the child, is considered to be a parent in education law. Parent means each and every parent coming within the definition (whether acting jointly or separately) and should not be taken to mean that provisions only apply to parent in the singular. As with prosecutions under Section 444 Education Act 1996 a penalty notice may be issued to each parent liable for the offence.

can be by regular attendance at school, or otherwise (the parent can choose to educate their child themselves). If it appears to the LA that a child of compulsory school age is not receiving a suitable education, either by regular attendance at school or otherwise then they must begin procedures for issuing a School Attendance Order under Section 437 of the Education Act 1996.

If a child of compulsory school age who is registered at a school fails to attend the school regularly the parent is guilty of an offence under Section 444(1) of the Education Act 1996. In addition, if it can be proved that a parent knew of the child's non-attendance and failed to act, then they may be found guilty under Section 444(1 A). This offence (known as the higher or aggravated offence) can lead to a warrant being issued compelling a parent to attend court and conviction may result in a higher level fine and/or a custodial sentence.

On 6 April 2017, in the case of Isle of Wight Council v Platt [2017] UKSC 28, the Supreme Court ruled that the word 'regularly' means 'in accordance with the rules prescribed by the school.'

Anti-social Behaviour Act 2003

http://www.legislation.gov.uk/ukpga/2003/38/contents

The Act added two new sections (444A and 444B) to the Education Act. It introduced penalty notices as an alternative to prosecution under Section 444; the issuing of penalty notices is governed by:

- The Education (Penalty Notices) (England) Regulations 2007
- The Education (Penalty Notices) (England) (Amendment) 2013

http://www.legislation.gov.uk/uksi/2013/757/contents/made

Children Act 1989

http://www.legislation.gov.uk/ukpga/1989/41/section/36

Crime and Disorder Act 1998

https://www.legislation.gov.uk/ukpga/1998/37/section/16

Education and Inspections Act 2006

http://www.legislation.gov.uk/ukpga/2006/40/contents

The Education (Pupil Registration) (England) Regulations 2006 (Amended 2013)

http://www.legislation.gov.uk/uksi/2013/756/regulation/2/made

AUTHORISATION TO ISSUE PENALTY NOTICES

Primary responsibility for issuing penalty notices rests with the Local Authority (LA). It has been agreed that the Attendance Compliance Team, on behalf of Essex LA, will usually issue penalty

notices. The Service will administer the scheme from any funds obtained as a result of issuing penalty notices.

Head Teachers (and Deputy Head Teachers and Assistant Head Teachers authorised by the head teacher) and police, and persons accredited by the community safety accreditation scheme are all able to issue the notices under the Act, although there is no requirement for them to do so.

In Essex it has been agreed that the Police and Head Teachers will not issue penalty notices to parents. Persons accredited through the Community Safety Accreditation Scheme<sup>2</sup> are authorised to do so.

#### **CIRCUMSTANCES IN WHICH A PENALTY NOTICE MAY BE ISSUED**

Penalty Notices apply to pupils of statutory school age, which commences the term immediately following the child's 5<sup>th</sup> birthday and finishes on the last Friday in June of school year in which they turn 16.

Penalty notices will only be issued as a conclusion to a series of processes and when all attempts to address school attendance matters have been unsuccessful. If a previous Penalty Notice has been unsuccessful, rationale and justification should be provided as to why issuing another Penalty Notice would improve the attendance of the student. If schools are not aware of any previous or current legal interventions they must email <u>attendancecompliance@essex.gov.uk</u>. A response will be sent within 3 working days.

Parents cannot be penalised more than once for the same period of absence.

Domestic and European legislation and case law makes it clear that when serving a formal Notice in criminal proceedings, the recipient must be clearly and unambiguously identified. For the Purpose of issuing a Penalty Notice under this Code, the parent's first and last name must be cited on the Notice and any covering letter.

Essex partners have agreed to use Penalty Notices for the following circumstances however the offence under s444 Education Act 1996 is the same whether issued for unauthorised leave of absence (ULA) or irregular school attendance (ISA):

#### Penalty notices for unauthorised leave of absence (ULA)<sup>3</sup>

Penalty Notices may be issued where there have been at least 10 consecutive sessions of unauthorised absence for the purpose of a holiday, whereby a parent made an application to the School which the Head Teacher has deemed not for exceptional circumstances. In addition, a Penalty Notice may also be issued, whereby the parent did not submit a leave of absence request, however the school have reason to believe the absence was for the purpose of a holiday and should not be authorised as parent has not provided any additional evidence which the Head Teacher deems appropriate to support the absence. In addition to the above criteria, due to the importance of pupils settling into school at the commencement of the school year, Penalty Notices may also be issued if there have been at least 6 consecutive sessions of unauthorised absence during the first two weeks of September due to a term-time holiday.

<sup>&</sup>lt;sup>2</sup> Accredited companies at time of this publication are Attendance Solutions Essex, Aquinas School Attendance Provisions and NEMAT Support Services

<sup>&</sup>lt;sup>3</sup> Truancy/unauthorised/irregular school attendance refers to absence from school without permission or good reason and the absence is unauthorised by the school.

The Local Authority requests that for Penalty Notices to be issued, parents must be duly warned of the legal ramifications under separate cover if they remove their child from school for the purpose of a holiday. Schools/Academies must reference the use of Penalty Notices within their Attendance Policy which must be available to all parents/carers online and/or in hard copy within the school, accessible to parents to read. Schools should remind parents of the protocol regarding leave of absence during term time.

#### Penalty Notices for Irregular School Attendance (ISA)

Penalty Notices may be issued where there has been at least 10 sessions of unauthorised absence during the previous 10 school weeks.

Parents must have been issued with a Legal Action Warning Letter with accompanying Legal fact sheet and given opportunities to inform the school of any factors impacting on their ability to ensure their child attends school regularly. Warning letters are valid for 18 calendar weeks.

The Local Authority advises that the following template is used for irregular school attendance referrals as this has been specifically designed to enable the progression of cases if appropriate. This letter must be on headed paper from the school or accredited persons issuing the notice. The legal fact sheet must be included

https://schools.essex.gov.uk/pupils/Attendance\_Compliance/Documents/Legal%20Action%2 0Warning%20Letter%20for%20schools.docx

Failure to adequately issue warning to parents may result in the Penalty Notice being withdrawn or not issued.

All penalty notice referrals or notifications from Accredited Persons must be sent via Essex County Council's online portal and all relevant pre-referral work in accordance with the Local Authority requirements must be uploaded alongside the referral/notification.

The Local Authority must be satisfied that the substantive offence in accordance with s.444 Education Act 1996 has been committed prior to issuing a Penalty Notice. Evidence of attempts to address attendance concerns within the previous 8 weeks prior to requesting or notifying of a Penalty Notice must be submitted. Satisfactory evidence includes letters, notes of home visits, meetings, telephone calls etc.

N.B. for ULA and ISA PN's consideration should always be given to whether it is appropriate to issue to absent parents.

Number of Penalty Notices which can be issued for Irregular school attendance/unauthorised leave of absence

Discretion will be used to enable up to two penalty notices to be issued to each parent for each child within a twelve month period. If the law continues to be broken around school attendance the Attendance Compliance Team may instigate legal proceedings.

Number of Penalty Notices which can be issued for pupils identified during a school attendance and exclusion sweep

School attendance and exclusion sweeps take place in Essex and children stopped are often with parents condoning the absence.

If the Head Teacher has not authorised the absence of a pupil stopped by a Local Authority Officer and Police Officer on a sweep and there has been at least 9 unauthorised absences for that pupil during the preceding 10 schools weeks, school will issue a legal action warning letter to the parent within 14 days. If there are any further unauthorised absences, during the following 18 calendar weeks a referral to the Attendance Compliance Team may be submitted for a Penalty Notice to be issued.

Essex will issue no more than two penalty notices to a parent in a twelve month period for pupils identified on a school attendance and exclusion sweep. If the law continues to be broken around school attendance the Attendance Compliance Team will instigate legal proceedings.

#### Excluded children

When a child is excluded from school, the parent will be responsible for ensuring that their child is not found in a public place during normal school hours on the first five days of each and every fixed period or permanent exclusion. (Section 103 Education and Inspections Act)

The excluding school must have notified the parent informing them of their duty and warning that a penalty notice could be issued.

Where there is more than one person liable for the offence, a separate penalty notice may be issued to each person.

Where a pupil is present in a public place in the first five days of a fixed period exclusion the Essex Local Authority would issue a penalty notice if the school is in their area. Where the child has been permanently excluded, it would be the authority where the child resides.

#### Number of penalty notices which can be issued for exclusion

Essex will issue a maximum of 2 penalty notices per parent for each child during a 12 month period.

#### Number of penalty notices which can be issued for unauthorised leave of absence

Essex will issue no more than two penalty notices to a parent in a twelve month period for unauthorised leave of absence. If the law continues to be broken around school attendance, the Attendance Compliance Team will consider further legal interventions.

#### **PAYMENT OF PENALTY NOTICE**

The penalty for each parent issued with a Penalty Notice is £120 for each child, however if paid within 21 days of receipt of the notice, it is reduced to £60. (Service by post is deemed to have been effected, unless the contrary is proved, on the second working day after posting the notice by first class post).

All penalties are paid to the LA and revenue generated is retained to administer the system and contribute towards s444 prosecutions following the non-payment of the Penalty Notice. If the penalty is not paid in full by the end of the 28 day period, the Attendance Compliance Team will either prosecute for the offence to which the notice applies or withdraw the notice. The prosecution is not for non-payment of the notice but is a prosecution for irregular school attendance – Education Act 1996 Section 4441.

There is no statutory right of appeal against the issuing of a penalty notice.

#### WITHDRAWAL OF PENALTY NOTICE

A penalty notice may be withdrawn by the local authority named in the notice under the following circumstances:

- Where the local authority deems it ought not to have been issued i.e. where it has been issued outside the terms of the local code of conduct or where the evidence does not support the issuing of a penalty notice
- It appears to the local authority that the notice contains material errors
- Where it has been issued to the wrong person named as the recipient.

#### **CO-ORDINATION BETWEEN THE LOCAL AUTHORITY AND ITS LOCAL PARTNERS**

The Attendance Compliance Team and its local partners will review this Code of Conduct biannually unless local needs require otherwise.

#### VERSIONS

Original Code of Conduct was introduced in September 2004. Most recent revision - November 2017 Revised March 2019 for implementation from April 2019